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The welfare state and social capital in Europe: Reassessing a complex relationship. *International Journal of Comparative Sociology*, Vol. 58, Issue. 1, p. 55. For general reflections on the role of the state in Australia, see Encel, S., "The Concept of the State in Australian Politics" in the *Australian Journal of Politics and History*, 05 1960. (35) See Wilson, A. and Mackay, G. S., *Old Age Pensions, An Historical and Critical Study* (1941), ch. II, III, IV. See also Titmuss, R. M., *Essays on "The Welfare State"* (1958), pp. 18-19. (36) Mowat, C. L., "The Approach to the Welfare State in Great Britain" in the *American Historical Review*, 10 1952. It has also been called "an extended form of outdoor relief". Social Welfare Benefits for working-age beneficiaries have always been targeted in New Zealand. What actually happened in 1991 was that benefit rates were cut, and conditionality for some benefits tightened, with some offsets in second and third tier targeted assistance. Susan St John launches into the troubled waters of Superannuation policy, and notes the policy ups and downs of recent years. What the authors have produced is a wide-ranging contribution to the debate on the New Zealand welfare state. The debate itself is likely to go on for some time before any academic consensus emerges.

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